

The European Commission Impact Assessment Board

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Context: Smart Regulation

SMART

Achieves goals

No unnecessary cost

Subsidiarity and proportionality



Evidence-based policy-making

Political decision

Problem

Subsidiarity

Objectives

Options

Impacts

Proportionality

Why? How?

Evidence Base

Consultations Evaluations Implementation



The Commission IA system

Established in 2002 – Its key features are:

Wide scope

All initiatives with significant impacts, from policy defining proposals to implementing measures

Integrated approach

All benefits and costs

Economic, social and environmental impacts

Collaborative efforts of all relevant Commission services

Transparency

Roadmaps, stakeholders input and publication of IAs and IAB opinions



The Impact Assessment Board

Established at end-2007, the IAB:

- Examines all the Commission's IA.
- Issues opinions asking for improvements or resubmission
- In principle a positive opinion is required for a proposal to be tabled to the Commission



The Impact Assessment Board

The IAB is independent of policy-making departments:

Members are high-level officials appointed in a **personal** capacity

On the basis of their **expert knowledge** in the three pillars of the integrated approach (economic, social and environmental impacts).

Chair: Deputy Secretary General for Smart Regulation.

Nine members share the work on a rotating basis to ensure a sustainable work burden and **avoid conflict of interests** while preserving the required expertise in all three areas.



The author DG sends draft IA report to the IAB (8 weeks before launch inter-service consultation)

DG answers to the comments either in writing or orally during an IAB meeting

The proposal is tabled for interservice consultation and then Commission approval together with the revised IA report and the Board opinion

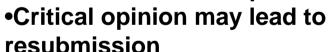
How does IAB scrutiny work?



The IAB sends detailed comments to the DG (Impact Assessment Quality Checklist)









Opinion (and final IA) is published externally (on Europa website) once the policy initiative is adopted by the Commission



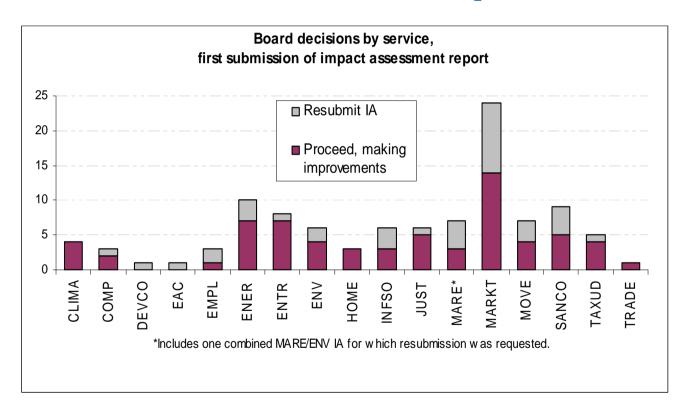


IAB quality control activities

	2007	2008	2009	2010	2011	2011- MFF
IAs	102	135	79	66	104	43
Opinions	112	182	106	83	138	37
Resubm. rate	9 %	33 %	37 %	42 %	36 %	n/a



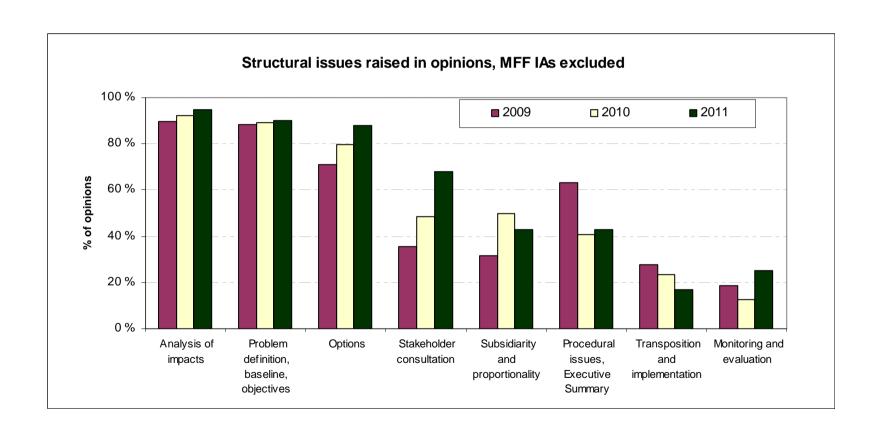
Board decisions by service



Quality of first-submission IA reports remains variable even though the resubmission rate decreased slightly for the first time since 2007

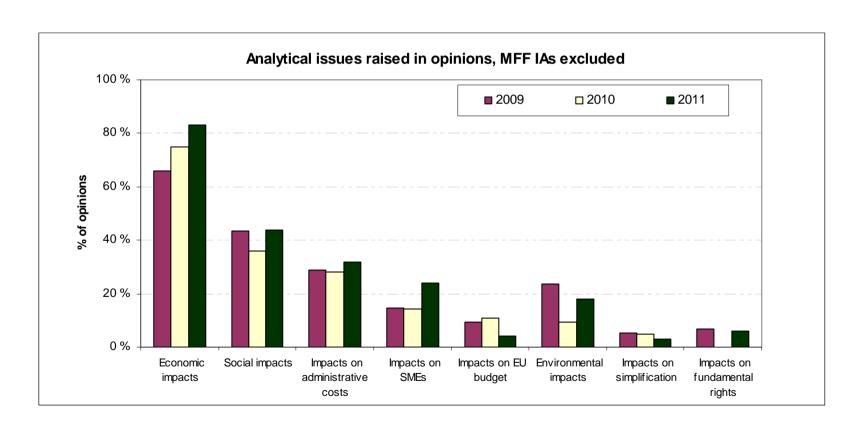


Trends in Board recommendations (1)



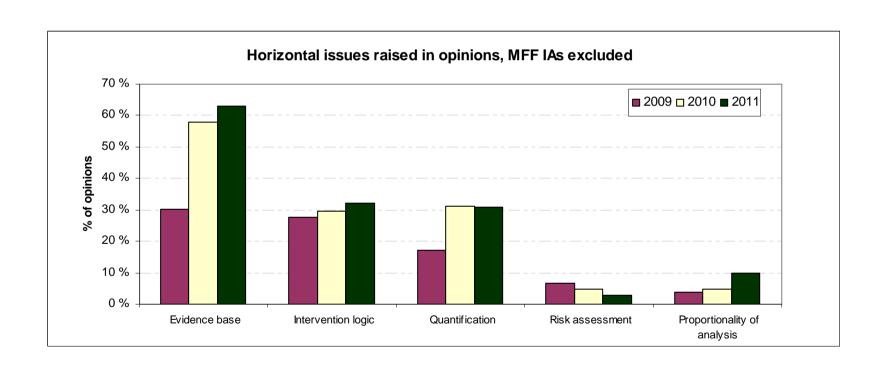


Trends in Board recommendations (2)



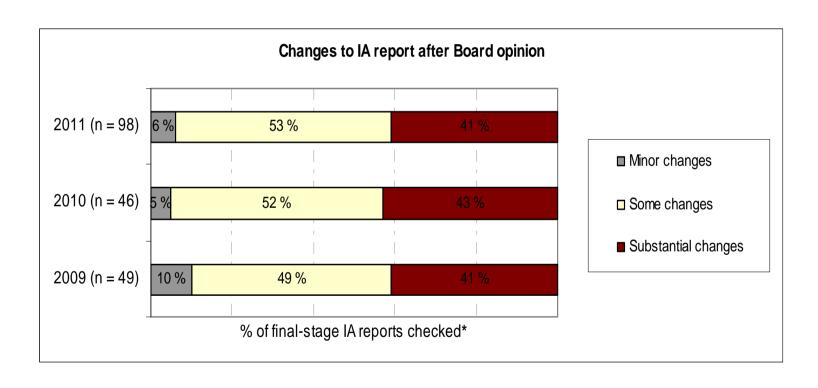


Trends in Board recommendations (3)





Follow up to Board recommendations





IAB impact: security scanners

- first draft IA identified as preferred option the use of scanners at airports without the possibility for passengers to opt out
- IAB opinion questioned the evidence base supporting the choice of this option over the alternative option allowing passengers to opt out
- revised IA no longer identified a preferred option among the two, leaving the choice to political decisionmakers but highlighting the trade-offs
- adopted proposal allows passengers a choice



IAB impact: access to basic payment accounts

- first draft IA identified a **legislative proposal** as the preferred option
- the Board found that the evidence base to demonstrate the need and value added of an EU legislative initiative was weak
- the Commission issued a recommendation, and announced its intention to review the situation in 1 year's time and propose any further measures considered necessary, including legislative measures



External Assessments (1)

2010: European Court of Auditors Special Report

The Commission has put in place a comprehensive impact assessment system which for several aspects can be considered as good practice within the EU

IAB contributes to IA quality.

2012: Centre for European Policy Study

The Commission has successfully institutionalized its impact assessment system

Quality IA seems to be positively affected by the creation of the IAB



External Assessments (2)

2011: European Parliament Comparative Study

The Commission system generally compares favourably in having a well-developed systemic approach.

"Despite the fact that the IAB is internal to the European Commission and thus not truly independent, it is generally agreed that it had a positive effect on quality."

Combining centralised scrutiny by the IAB with more decentralised day-to-day scrutiny by IA Steering Group yields a relatively effective form of quality control.



External Assessments (3)

2011: OECD "Sustainability in Impact Assessments A review of Impact Assessment Systems in selected OECD Countries and the E. Commission"

The IA process "has continued to gain importance. It has become a central process in the preparation of policy proposals and plays a significant role in their justification. The various aspects of sustainable development are fully integrated in the IA guidelines."



IAB Recommendations on Commission IA System

Better integrate public consultations results
Better exploit potential inter-service IA Groups
Give stronger role to IA support units
Improve quantification of costs and benefits
Fully assess genuinely alternative options
Thoroughly assess specific impacts when relevant
Systematically carry out and use evaluation



Information sources

Communication on Smart Regulation http://ec.europa.eu/governance/better regulation/documents/com_2010_054 gen.pdf

Court of Auditors report http://eca.europa.eu/portal/pls/portal/docs/1/5372733.PDF

Detailed information about forthcoming initiatives - roadmaps http://ec.europa.eu/governance/impact/planned ia/planned ia en.htm

IA reports and IAB opinions http://ec.europa.eu/governance/impact/practice_en.htm

Impact Assessment guidelines http://ec.europa.eu/governance/impact/docs_en.htm

EC Better Regulation website http://ec.europa.eu/governance/better regulation/index en.htm